SULPHUR SPRINGS UNION SCHOOL DISTRICT

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SCHOOL FACILITIES NEEDS ANALYSIS

Level 2 Developer Fee Study

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Chapter 1: Executive Summary

The Sulphur Springs Union District provides Transitional Kindergarten through Sixth Grade educational services to students living in an area known as Canyon Country within the Santa Clarita Valley. Located in the eastern end of the Santa Clarita Valley, the approximately 75 square miles of land that comprises the District is primarily within the jurisdiction of the City of Santa Clarita with the remainder being located within the unincorporated territory of the County of Los Angeles.

Enrollment in grades TK-6 for the current school year (2023/24) was 5,211 students plus 108 special educations students enrolled in the preschool programs at the time of the official enrollment census taken in the fall. Many schools are operating close to maximum capacity, and some schools are over the original design capacity and rely on portables to temporarily accommodate students. Projects have been proposed to provide additional space.

Residential development is projected to add 2,572 new housing units over the next five years. This is an increase compared to the construction rate over the past several years and will have a major impact on the school facilities.

Applying the methodology prescribed by State law for Level 2 Fees (see next section for a more detailed discussion), this School Facilities Needs Analysis finds the Sulphur Springs Union School District is justified in levying a fee of \$2.74 per square foot on residential development subject to the fee. This Level 2 fee exceeds the District's 50% elementary school share of the Level 1 fee of \$2.585 by \$0.155 per square foot. The total Level 2 developer fee justified compared to last year has increased by \$0.06 per square foot.

Expected revenues from development fees in the next five years are projected to be \$11.4 million. This fee will provide up to one-half of the cost of needed school projects, with the other half expected to be provided by the State and other local sources. Additional District funds may be required to supplement these fees to provide the quality of schools required by the District's students.





Chapter 2: Context and Legal Requirements

This document, the Sulphur Springs Union School District's School Facilities Needs Analysis, exists to fulfill a statutory requirement established by the California Government Code. A school district must prepare or have prepared a School Facilities Needs Analysis (SFNA) as a prerequisite to imposing "Alternate" fees on new housing to provide funding for additional school facilities needed to accommodate students anticipated from those new homes.

The SFNA is not used to justify other forms of fees or mitigation agreements, and is not a facilities plan or financing study for the school district. Its purpose is narrowly defined and this document should be used only to fulfill statutory requirements for the stated fees.

A. History and Context of SB 50 School Facility Fees

Senate Bill 50 (SB 50)¹ was passed during the 1998 session of the California Legislature as a comprehensive restructuring of the state's school facility construction and funding process. Parts of the legislation became effective when the state's voters approved Proposition 1-A, a \$9.2 billion school and university construction/modernization bond².

SB 50 also changed the legal process whereby builders of new homes could be required to pay for new or expanded schools to serve the new homes. A spectrum of local ordinances, policies, and requirements were largely replaced with a statewide, three-tier system. In this new system, tiers or levels are:

Level 1: similar to 1986 fee structure, now \$5.17 per sq. foot³

Level 2: up to 50% of the State allowed cost for construction and sites, if the school district meets specified eligibility tests⁴ (assumes State pays other 50% of cost.)

Level 3: same as Level 2, but includes State's 50% share only when the State declares it is out of funds for new construction⁵

Level 2 Fees are new grants of authority to school districts, but are counterbalanced by a firm prohibition on other local fees and other requirements on housing developments. Level 2 Fees are referred to by the Legislation as "Alternate" fees.

A significant change with the current fee program is the local school district's ability, if it meets the eligibility tests, to impose a Level 2 fee without involving the city or county having control of land use approvals within the school district.

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¹ Chapter 407, Statutes of 1998

² Statewide Proposition 1-A, November 3, 1998

³ Rate effective January 24, 2024

⁴ See Calif. Government Code Section 65995.5

⁵ Level 3 fees are currently not allowed



Many other changes to the school building process occurred with the passage of SB 50 and Proposition 1-A. This report focuses only on fees, but these changes should be viewed in the context of the amended system.

B. **Legal Requirements to Impose Alternate Fees**

For a school district to impose Level 2 Fees, it must meet a number of eligibility tests specified in SB 50. The Sulphur Springs Union School District has satisfied these requirements, including 3c (over 30% debt) and 3d (over 20% portable classrooms).

1. Apply for New Construction funding to establish a baseline capacity

The Sulphur Springs Union School District has submitted its documents to OPSC for new construction and has had its eligibility baseline established. The District will apply for new construction funding as projects arise and has two projects currently in line for funding.

2. Be eligible for New Construction funding

The Sulphur Springs Union School District has been determined by the Office of Public School Construction and the State Allocation Board to be eligible for new construction funding. An application for new construction funding was submitted to OPSC ns 2021 and is currently being processed for funding. An additional application was submitted in 2023 and is on the acknowledged list.

3. Satisfy two of the four following tests:

- Have substantial enrollment⁶ on Multi-Track calendar a.
- General Obligation bond in past four years with at least 50% yes vote b.
- Have issued debt or incurred obligations used for capital outlay equal to c. 15% of district's bonding capacity⁷
- Use relocatable (portable) classrooms for at least 20% of the district's total d. classrooms.

Generally defined as 30% of the District's K-6 enrollment; special rules for 9-12 districts.

If the debt includes landowner-voted Mello Roos debt approved after 11/4/98, then the threshold level is 30% rather than 15%.



The Sulphur Springs Union School District satisfies at least two of these four tests:

- (c) The existing capital facility debt is over 15% of the bonding capacity. The bonding capacity is \$118.9 million and the debt is \$93,307,799 (\$74,417,799 in bonds and \$18,890,000 in COP's) for a debt ratio of 78.5%. The debt ratio would be even higher if the CFD (Community Facility District) debt was included.
- (d) There are 60 portable classrooms of the total 279 classrooms in the District for a ratio of 21.51%. These numbers are based on the Facility Assessment and Implementation Plan. The ratio would be even higher if portables used for classroom support purposes were included in the count.
- 4. Prepare a School Facilities Needs Analysis.

The Sulphur Springs Union School District caused this School Facilities Needs Analysis to be prepared for review and adoption by the Board of Education.

5. Follow the procedures and process identified in State law.

The Sulphur Springs Union School District will follow the adoption process and procedures as specified in State law.





Chapter 3: Data Used in Analysis

This Chapter presents the data used to calculate the fee. Chapter 4 contains the actual calculation. Many of these data elements are prescribed in State law and are presented as required.

Data elements to be reviewed include:

- A. Historic Pupil-per-Home yield rates
- B. Housing projection for the next five years
- C. Enrollment from new homes built in the next five years
- D. Available capacity in existing schools
- E. Grant amount per pupil
- F. Site Acquisition and Site Development allowances

A. Pupil-per-Home Yield Rates

SB 50 prescribed how pupil-per-home yield rates are to be calculated for a SFNA. The method is to identify homes built in the past five years that are similar to homes expected to be built in the projection period (the next five years).

The Student Yield Rates are to be calculated for each grade grouping which for Sulphur Springs will only be elementary school students.

The homes built in the District during the past five years was matched with the data base of students enrolled to determine these yield factors. The addresses for the housing units were compared to the student data for 2023/24. The method was to identify as many new homes built within the five year window that could be mapped in the GIS program. The permits were pulled at least 6 months prior to the date of the student data collection (October 2023) to ensure they could be occupied.

Data is presented as required by grade level group. Two housing types are shown in the following chart. SF represents single family homes and MF represents multi-family units such as condos, townhomes and apartments.

Pupil-per-Home yield results:

	TK-6	Total
SF	0.2360	0.2360
MF	0.1652	0.1652





B. Housing Projection for Next Five Years

As required by SB 50, new housing units have been projected for the next five years. Data from city and county planners and developers have been used to make the projection shown below along with a review of the historic construction rates.

New Residential Units in the Next Five Years (2024/25 through 2028/29)

Dwelling Type	<u> 5 Year Total</u>
SF	1,591
MF	981
All Types	2,572

These projections are estimates and precise numbers in a given year may vary from the table, however the total for the five year period reflects plans approved and in process. The number of new housing units averages 514 per year.

The average size for new housing units has averaged 2,006 square feet for SF units. The new MF units are projected to average 994 square feet per unit.

C. Enrollment from New Housing in Five Years

Multiplying the number of new housing units by the pupil-per-home yield rate gives the expected number of pupils from the new housing units to be built in the next five years. This approach, which is prescribed in State law, has certain limitations: mainly, the yield rate is likely to be to low as new homes typically have fewer students soon after construction than will be seen after the neighborhood is established. As a result, the formula under SB 50 generally understates a school district's long term need.

SB 50 allows a five year projection to be utilized to determine the number of projected students from new residential development. Using this methodology, the District has projected the number of new housing units for the next five years and multiplied by the yield factors to determine an estimate of students to be projected from new housing.





Sulphur Springs Union School District New Students Projected by Grade Level For Development Through 2029

Grade Level	Student Yields for New Residential Dev.	Students Projected
Single Family TK-6 Total	0.2360	1591 Units 375 375
Multi Family TK-6 Subtotal	0.1652	981 Units 162 162
All Development TK-6 Totals	0.2088 0.2088	2572 Units 537 537

D. Capacity and Space Available for Students from New Residential Units

As calculated by the State's prescribed methodology on form SAB 50-02 and then adjusting for the projects constructed since the baseline was established, a total of 5,747 spaces exist in the District's schools as shown in the following table.

OTAL 3,649						
3,649						
Funded						
750						
534						
275						
438						
63						
346						
Totals for Funded Projects 2,345 61 2,406						



* The capacity does not include 308 seats that still need to be paid for as they were funded by a COP. The current COP debt of \$18,890,000 divided by the average cost per seat of \$61,369.68 was used to determine the number of existing seats (capacity) that have not been paid for. Even with this adjustment, the projected revenues over the next five years in developer fees of \$11.4 million will fall short of paying for the debt.

The capacity for project #11 located at Sulphur Springs Community School is not included as the project is in the process of being funded. The district also submitted application #12 for Pinetree Community that is on the OPSC acknowledged list.

After determining the enrollment, the number of students must be compared to the District's existing capacity based on the "baseline" capacity total used when applying for state new construction funds. The difference between the students and existing capacity is used to determine the "space available". The "unhoused students" generated from the new housing developments are those that remain after accounting for any space available and used to calculate the allowable Level 2 Fees.

Sulphur Springs Union School District Unhoused Students from Development Through 2029

	Students From	Total Enrollment	Space	Capacity	Space	Net Unhoused
Grade Level	New Housing	through 2029	Needed	per SB 50	Available	Students
	[1]	[2]	[3]	[4]	[5]	[6]
TK-6	526	6,508	5,458	5,612	154	372
SDC	11	135	108	135	27	0
Totals	537	6,643	5,566	5,747	181	372

- [1] Projected added enrollment through 2029 based on planned residential development
- [2] Based on SAB 50-01 methodology with 2572 housing units
- [3] Space needed within existing facilities to house students living in existing housing units
- [4] Based on SB 50 methodology of capacity calculation
- [5] Space available for students from new developments
- [6] Net unhoused students in 2029 due to new housing developments

The "Total Enrollment through 2029" shown in this table is for information purposes only. It shows the projected enrollment in five years based on the cohort survival methodology and adjusts for the projected impact of the 2,572 new housing units in the planned developments. It is not a demographics based analysis.

The "Space Needed" is determined based on the analysis of the District's current and past enrollments. The enrollment shown is based on the current school year. (This is the peak enrolment during the past four years. The special education enrollment are students in preschool that qualify for educational services. The elementary enrollment includes an additional 247 TK students to account for the space needed as TK expands to all four year olds over the next two years. The result is the number of seats that need to be reserved for students from the existing housing units in the District. This insures adequate seats will



be available for the housing units that are already existing within the District. The current and past enrollments are shown on the SAB 50-01 which is included in the appendix.

The "Capacity per SB 50" summarized in this table is from the calculations done on the previous page and is based on State loading standards.

The "Space Available" is determined by comparing the "Space Needed" to the "Capacity per SB 50". If the District has excess capacity, then those seats will be used to reduce the number of unhoused students projected from new developments. This table shows there is space available for up to 181 students from new developments.

The result of this table is the "Net Unhoused Students" which will be used to determine the costs of the facility needs. Therefore, of the 537 new students projected from new developments, there are 372 (69.3%) that will need to be housed in new facilities.

E. State Construction Grant Amount for Unhoused Pupils from New Housing

When calculating the Level 2 Fees, the number of projected unhoused students is multiplied by the State's new construction grant amount. These amounts which are shown below are updated annually by the State Allocation Board each January.

State Grant Allowance for New School Projects

Grade Level	Base Grant	Fire Alarms	Fire Sprinklers	<u>Total</u>
TK-6	\$15,770	\$19	\$264	\$16,053
SDC	\$29.637	\$56	\$559	\$30.252

The following chart assumes that 2.03% of the new student population generated from new housing units will consist of special education students in special day classes (SDC). This is equal to the current ratio of students who are enrolled in preschool special education programs.

Allowable Grant Costs for Projected Unhoused Students

	Unhoused	Per-Pupil Grant	Total Grant
Grade Level	<u>Students</u>	<u>Allowance</u>	<u>Cost</u>
TK-6	372	\$16,053	\$5,971,716
SDC	0	\$30,252	\$0
TOTALS	372		\$5,971,716

The cost per student amounts include State funded allowances for required fire alarm and sprinkler requirements for new school projects as of January 2024.





F. Site Acquisition and Site Development Grant Allowance

1. Eligible Site Acquisition Costs

When calculating the Level 2 Fees, the grant totals listed above are added to half the estimated site acquisition costs that are projected for the next five years, and eligible site development costs. The following table shows the total acres needed based on the CDE (California Department of Education) standards for site sizes.

Site Needs					
Average Size	e Schools		Projected	Equivalent	Site
			Unhoused	Sites	Acres
	<u>Acres</u>	Students	Students	Needed	Needed
Elementary	10	600	372	0.62	6.20
				TOTAL	6.20

For purposes of calculating the Level 2 fee, the District will need 6.2 acres of land. The site costs are based on acquisition at \$1,249,553 per acre for sites useable for school purposes based on Department of Education standards. This is the value of the land for the Districts next school. The total cost for needed land is projected to be \$7,747,229. The total amount included for 50% of the total site acquisition costs is \$3,873,614.

2. Eligible Site Development Costs

SB 50 allows the inclusion of site development costs in the fee calculation. These costs are limited to one half of the actual or estimated service site improvements, off site improvements and utility costs which would be allowed by the State Allocation Board. These improvements can include applicable drainage, utility and road improvements. In addition, the SAB has a grant that provides for general site development costs which is based on a per acre value in addition to a percentage of the projects pupil grant allowance (see Grants on page 9).

The development costs were derived from historical project costs funded by the State. The average amounts totaled \$339,346 for elementary schools. The 50% eligible site development costs that can be included in the Level 2 computation totals \$1,569,430 and includes the general site development amount of \$517,457. The following figure summarizes the site acquisition and development costs.





COST OF SITES NEEDED

	Total 50% Site Development Costs: Total 50% Land & Development Costs:					
Totals	6.20					\$517,457
Elementary	6.20	\$25,670	\$159,154	6%	\$358,303	\$517,457
	Acres	Allowance/ Acre	Base Cost	% Allowance	Added Cost	Total Cost
General Site	Developn	nent (50% po	rtion)			
	5	0% portion:	\$3,873,614		\$1,051,973	
Totals	6.20		\$7,747,229		\$2,103,945	\$9,851,174
Elementary	6.20	\$1,249,553	\$7,747,229	\$339,346	\$2,103,945	\$9,851,174
	Needed	Cost/Acre	Land Cost	Cost/Acre	Dev. Cost	Needs
	Acres	Land		Development		Total Site

The "Added Cost" column was determined by multiplying the percentage allowance by the total student grants for each grade shown on page 9.

G. Projects to be Financed with Level 2 Fees

Fees collected in the next five years will be spent on known and future school construction projects. Projects may include but are not limited to the following:

- 1. New schools
- 2. Land for new schools
- 3. Additional land needed at existing schools
- 4. New classrooms at existing schools
- 5. Additional support facilities at existing campuses to accommodate increased enrollments
- 6. Portables used for interim housing needs

As provided by State law, fees may be used for the reasonable administrative costs of collecting the fees, and for legal and other costs of justifying and imposing the fees. The developer fees are also used to make COP payments that were issued to pay for the types of projects listed above.

The District has requested State funding for a new construction project at Sulphur Springs Community School (OPSC Project #11) that will require a minimum district contribution of \$5,251,480.



Chapter 4: Calculation of Level 2 Fee

This Chapter applies the data identified above and calculates the fee justified. The process follows requirements of SB 50 as enacted in the Government Code and Education Code.

After figuring the aggregate projected costs, the total was divided by the area of the projected residential units to derive the per square foot assessment amount. Based on these calculations, the Level 2 fee within the Sulphur Springs Union School District for the next 12 months is calculated to be \$2.74 per square foot, for residential units.

Sulphur Springs Union School District SB 50 Level 2 Developer Impact Fee Determination

	Base Need			Land Acqu	isition & Site D	evelopment	
	Unhoused	Cost per	Total	Land	Site	Total Land &	
Grade Level	Students	Student	Cost	Acquisition	Development	Site Dev.	Total Need
		[1]		[2]	[3]	[4]	
TK-6	372	\$16,053	\$5,971,716	\$3,873,614	\$1,569,430	\$5,443,044	\$11,414,760
SDC	0	\$30,252	\$0				\$0
Totals	372		\$5,971,716	\$3,873,614	\$1,569,430	\$5,443,044	\$11,414,760

New Housing Unit Area

Unit Type	Number of Units	Area per Unit	Total Area
Single Family Multi Family	1,591 981	2,006 994	3,191,546 975,114
Totals	2,572	1,620	4,166,660

Level 2 Fee
\$ /Sq. Ft.
\$2.74

- [1] Cost per student per SB 50 allowance for new construction projects.
- [2] Equals one half of the estimated land acquisition costs.
- [3] Equals one half of the estimated site development costs including general site development costs.
- [4] Total cost assumes 6.20 acres to be acquired.

The grant amounts shown include the amounts allowed by OPSC for fire alarms and sprinklers as of January 2024.





A. Reduce Cost by Other Available Funds, Including Owned Sites

SB 50 requires that the cost of serving students from new housing be reduced by other available local funds. The Sulphur Springs Union School District potentially has several such sources of funds.

1. Fees on Senior Housing, Residential Additions, and Commercial/ Industrial Projects

Fees collected on senior housing, residential additions, and commercial or industrial development projects must be used to reduce the Level 2 fee amount, unless the fees are committed to other projects.

The District has applied these revenues to pay for modernization costs of existing facilities that provide space for students from <u>existing</u> housing that accommodates workers in the senior housing projects, residential additions, or commercial/industrial projects. Due to the ongoing costs for modernization, these funds are not available to reduce the need for new facilities necessitated by new residential construction subject to Alternate fees⁸.

2. Voter Approved Bond Measure

The District passed a \$72 million local bond in 2012. The funds have been previously utilized and the remaining authorization is not available at this time. The remaining authorization will be needed to reduce the COP debt. Therefore, no local bond funds are available to offset costs identified in this report for students projected from new housing units.

3. Surplus Property

The District does not have any surplus property which can be used to reduce the costs of facility needs identified in this report.

Based on the preceding paragraphs, there are no local funds available to reduce costs to accommodate students from future new residential development.

B. Collection of Level 3 Fees if State Funds for the New Construction Program Are Not Available.

The Sulphur Springs Union School District has the option of levying a fee approximately two times⁹ that shown above in the event State funds for new construction are not available, as provided by Government Code Section 65995.7.

0

⁸ See Government Code Section 65995.5 (c)(2) and 65995.5 (f).

⁹ This amount is approximate due to the formula imposed by statute.



The Level 3 fee is calculated by the preceding methodology to be:

Level 3 Fee Calculation

	<u>Amount</u>
Total Facility Needs based on 50% allowance:	\$11,414,760
Total Facility Needs based on 100% allowance:	\$22,829,520
Local Funds Available:	\$0
Net Facility Needs due to residential development:	\$22,829,520
Area of projected residential units:	4,166,660
Level 3 Fee per square foot:	\$5.48

Level 3 fees greater than the Level 2 amount may be reimbursed if an agreement is established and State funds subsequently become available.

In certain cases, builders and buyers of qualifying affordable housing, may be eligible for State reimbursement of the difference between Level 2 and Level 3 fees.

The State budget proposes to allocated funds to the State Building Program which would negate the need for the imposition of Level 3 fees over the next 12 months.





Chapter 5: Nexus Between Fees and Projects Subject to Fees

California law allows school districts that have demonstrated a need for new or expanded school facilities to assess a fee on each building permit issued within its territory¹⁰. The fee can only be used to offset the capital cost needed to serve students from projects subject to the fee. (A small amount may be used for administering the fee program.) Other means of funding school building projects are available, and many residential developments provide funding for new or expanded schools by arrangements not based on this statutory authority.

A. Procedural Requirements for School Facility Fees

Before levying any fee, a school district or other public agency must show a connection between the fee and the project or activity that must pay the fee, and further must show that the fees will be used to alleviate a cost or burden caused by that development activity. Statutory and case law is clear that fees may not be used to address general or unrelated needs of the public agency. These justification requirements are sometimes known as the "Nexus tests" or "AB 1600" criteria. A nexus test demonstrates the linkage or closeness of the fee and its use to the activity causing the need. AB 1600 is shorthand for the procedural requirements found in the Government Code to levy any fee on a development project in California. 11.

Later sections of this chapter will address each of the statutory tests and evaluate whether School Facility Fees at the adjusted rate meet the necessary legal requirements. The facts and analyses in this document are presented for use by the governing board of this school district when making the findings needed to adopt a resolution levying a fee.

B. Background and Current Conditions in the District

The Sulphur Springs Union School District is anticipating enrollment growth and anticipates a significant part of this growth will result from continuing development of new homes, as discussed earlier in this report. Earlier sections have discussed school expansion and construction projects to accommodate students from the new homes.

Combining the preceding factors has established a cost to accommodate new students from residential developments of \$5.48 per square foot, the local one-half share of which is **\$2.74** per square foot. Fees under other statutes apply to commercial and senior housing projects.

¹⁰ See Calif. Education Code Section 17620, et seq. and Government Code Section 65995, et seq.

¹¹ See Govt. Code Section 66000, *et seq.*, also known as the Mitigation Fee Act. (Assembly Bill 1600 was the law that codified and reorganized these requirements.)



C. Specific Criteria for Levy of School Facility Fees

Various specific criteria must be satisfied to impose Level 2 School Facility Fees. The following discussion will show that the proposed Alternate fees meet these criteria.

1. Purpose of the Fee: Government Code Section 66001(a)(1)

School Facility Fees may be levied "for the purpose of funding the construction or reconstruction of school facilities" Fees may not be used for regular maintenance, routine repair, inspection or removal of asbestos containing materials, or purposes of deferred maintenance, as defined 13.

Level 2 School Facility Fees shall be used by this school district for the construction of school facilities at existing and future campuses. Specific uses were listed in Chapter 3.

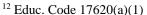
2. <u>Uses to Which the Fee will be Put: Section 66001(a)(2)</u>

Specific uses may include but are not limited to: the design of new construction projects, acquisition of land, construction of new permanent buildings, placement of modular classrooms on a short term or long term basis, necessary permit and plan checking fees, testing and inspection costs, necessary furnishing and equipment, and related costs of construction projects. In addition, fees will be used for the lease of interim school facilities pending availability of newly constructed facilities. Fees may be used for the legal and administrative costs of establishing and administering the fee program and for planning needed new schools to serve growth areas.

Facilities that may be affected include those projects listed in Chapter 3 and all existing properties owned by the District and future sites to be acquired for school purposes.

In addition, Government Code Section 65995.5 (f) requires that "A fee, charge, dedication, or other requirement . . . shall be expended solely on the school facilities identified in the needs analysis as being attributable to projected enrollment growth from the construction of new residential units." This requirement is met by tracking the use of the fees in a specific accounting fund and is made public through an annual report to the school board that documents the use of such fees.

DRAFT



¹³ Educ. Code 17620(a)(3)





3. Reasonable Relationship Between Use of Fee and Type of Project on Which Fee is Levied: Section 66001(a)(3)

For residential projects, the relationship of new homes to public school enrollment is demonstrated by the students living in the new homes. Yield data from recently built housing in the District confirms this relationship. Housing projects that prohibit occupancy by school age children typically are exempt from Level 2 Fees¹⁴.

4. Reasonable Relationship Between the Need for the Public Facility and Type of Project: Section 66001(a)(4)

This section will show: (1) that additional school facilities are needed to accommodate students from projects subject to the fee, (2) the school facility construction projects identified are reasonable given the need created by the projects subject to the fee, and (3) that no other funding source is available or expected which will preclude the need for fees on new development projects.

Need for additional school facilities a.

Enrollment projections show that all existing facilities will continue to be needed to serve existing students and enrollment other than from new development. There is insufficient space available for all the students from residential development without planning, designing, and constructing additional school facilities.

b. **Reasonableness of the Identified Projects**

The number of students expected clearly indicates the need for new school facilities. The District has considered and rejected temporary measures such as long-term use of temporary classrooms at existing schools, converting schools to a multi-track calendar, and other means of avoiding construction that will adversely affect the existing students and the community.

Alternative Funding for the Identified Projects c.

Other funding sources are not available or reasonably expected for the projects needed to accommodate students from new housing. Current balances in the fee fund are pledged to current projects or paying off earlier expansion, modernization, improvement, or other projects. Other funding sources are required to meet existing non-development related facility needs, including modernization/renovation of existing schools,

¹⁴ Generally, this requires a specific deed restriction.



replacement of existing temporary classrooms, or other facility needs of the school district.

5. Reasonable Relationship Between Amount of Fee and Cost of Facility Attributable to Development Paying Fee: Section 66001(b)

This test requires that the public agency show two relationships: (1) that the amount of the fee is properly based on the portion of the needed facility that is attributable to new development, and (2) that the amount of the expected fees from new development be feasible to have the needed project financed and built.

a. Amount attributable to residential development

Preceding discussion has shown that new school facilities are needed to serve students expected from future new homes. The financial analysis is based on costs per pupil so that total costs may be prorated or allocated between new development and any other causes.

b. <u>Feasibility of funding project</u>

The cost of needed new facilities to serve students is greater than may be funded by fees alone. The school district will seek additional funding and reductions in costs in order to provide the needed facilities. It is anticipated that bond funds, state funds, existing agreements with builders, other local funds, and future state reimbursement will provide sufficient funding to build the needed school projects. Funding, including borrowing based on fees expected more than five years in the future, may be used to allow projects to begin construction to better meet public needs.

6. Fees collected for projects more than five years in future: Section 66001(d)

It is not expected that any fees will remain unspent and held for projects more than five years after collection. School district staff will monitor requirements of this section through their annual reports on fees collected and spent.

7. Fees that are conditions of approval: Section 66005(a)

This section requires that fees imposed as a condition of approval of a development or a development project not exceed the "estimated reasonable cost of providing the service or facility for which the fee or exaction is imposed". Fees levied for school facility purposes by this school district are based on the actual cost of needed facilities and will not exceed the estimated reasonable cost of the facilities for which they are imposed.

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8. <u>Time of payment of School Facility Fees: Section 66007</u>

School Facility Fees for this school district will be collected, absent other arrangements, prior to issuance of a building permit. An account has been established, ongoing appropriations have been made of funds for planning, design, or construction of needed facilities. The construction schedule for the needed school facilities identified in this plan will be within the next five years.

9. Exemption for project to replace damaged buildings due to a Natural Disaster: Govt. Section 66011 and Education Code Section 17626

This school district will not levy fees on projects statutorily exempt as replacements for structures damaged or destroyed by a natural disaster as determined by the Governor.

10. <u>Fees on Commercial, Industrial, and Agricultural Projects: Education Code</u> Sections 17621, 17622

This section does not apply as Level 2 Fees are not imposed on commercial, industrial, or agricultural construction projects.

D. Notice of Change and Time of Implementation

Following action of the governing board to adopt a resolution establishing rates for Level 2 Fees, staff will transmit a copy of the resolution and a map of the District's boundaries to the planning/building departments of the county and all cities which are served by the District informing those agencies of the revised amounts and the effective date of the new fees. The effective date of the fees shall be immediately upon action of the Governing Board¹⁵.

E. Conclusion

Compliance with the preceding nexus requirements establishes that the Sulphur Springs Union School District is eligible to impose these fees authorized by State law. The following map shows the geographic area for which the District is authorized to collect these fees.

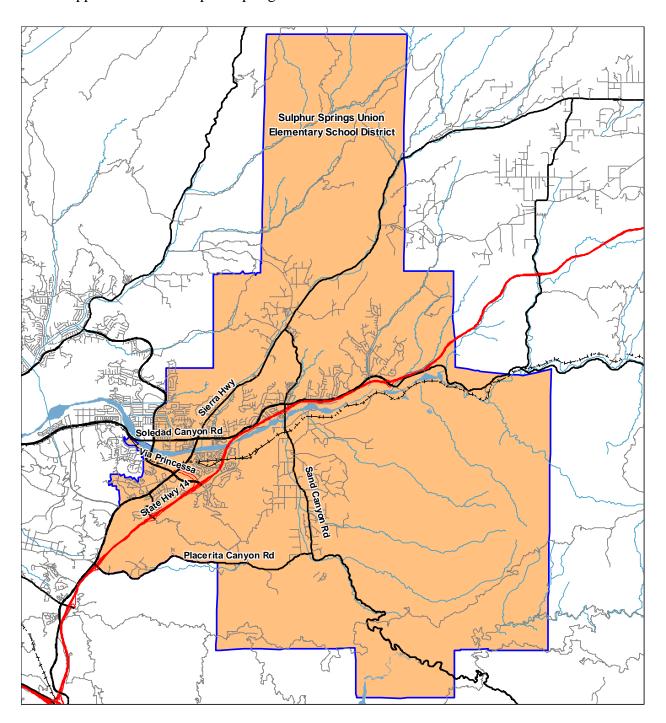


¹⁵ See Government Code Section 65995.6(f).



F. District Map

The following map shows the extent of the areas for which development fees are applicable to the Sulphur Springs Union School District.







Chapter 6: Findings and Conclusions

Based on the preceding analysis, the following Conclusions are submitted for the Board's review and consideration.

- A. The Sulphur Springs Union School District has applied for and been found to be eligible for New Construction funding from the State School Facilities Program.
- B. The Sulphur Springs Union School District has completed a School Facilities Needs Analysis, and properly adopted that Analysis after providing public notice, responding to comments, and taking action as prescribed by law.
- C. The Sulphur Springs Union School District meets at least two of the four tests required by Government Code Section 65995.5 (b)(3):
 - a. The District has capital facility debt in an amount that exceeds 30% of the District's bonding capacity.
 - b. The District has at least a 20% of its classrooms in portable buildings.
- D. Fees collected under authority of Section 65995.5 or Section 65995.7 shall be expended as required by statute.
- E. The District has met necessary nexus and notice requirements.
- F. A Level 2 "Alternate" fee is justified in the amount of \$2.74 per square foot of residential development.

Respectfully Submitted,

Regulle

Ken Reynolds SchoolWorks, Inc.

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Appendices

SCHOOL FACILITY NEEDS ANALYSIS 2024

Sulphur Springs Union School District

- SAB 50-01 Enrollment Certification/Projection
- Annual Adjustment to School Facility Program Grants
- Site Development Costs
- Capital Facility Debt



ENROLLMENT CERTIFICATION/PROJECTION

SAB 50-0	1 (REV 05/	09)											F	Page 6 of 6
SCHOOL DISTRICT Sulphur Springs									TRICT CODE NUM	BER (see Califo	rnia Public Scho	ol Directory)		
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ATTACHMENT B

ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

State Allocation Board Meeting, January 24, 2024

<u>Grant Amount Adjustments</u>

New Construction	SFP Regulation Section	Adjusted Grant Per Pupil Effective 1-1-23	Adjusted Grant Per Pupil Effective 1-1-24
Elementary	1859.71	\$15,983	\$15,770
Middle	1859.71	\$16,904	\$16,679
High	1859.71	\$21,509	\$21,223
Special Day Class – Severe	1859.71.1	\$44,911	\$44,314
Special Day Class – Non-Severe	1859.71.1	\$30,036	\$29,637
Automatic Fire Detection/Alarm System – Elementary	1859.71.2	\$19	\$19
Automatic Fire Detection/Alarm System – Middle	1859.71.2	\$25	\$25
Automatic Fire Detection/Alarm System – High	1859.71.2	\$43	\$42
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.71.2	\$80	\$79
Automatic Fire Detection/Alarm System – Special Day Class – Non-Severe	1859.71.2	\$57	\$56
Automatic Sprinkler System – Elementary	1859.71.2	\$268	\$264
Automatic Sprinkler System – Middle	1859.71.2	\$319	\$315
Automatic Sprinkler System – High	1859.71.2	\$331	\$327
Automatic Sprinkler System – Special Day Class – Severe	1859.71.2	\$846	\$835
Automatic Śprinkler System – Special Day Class – Non-Severe	1859.71.2	\$567	\$559



ATTACHMENT B

ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

State Allocation Board Meeting, January 24, 2024

<u>Grant Amount Adjustments</u>

Modernization	SFP Regulation Section	Per Pupil	Adjusted Grant Per Pupil Effective 1-1-24
Elementary	1859.78	\$6,086	\$6,005
Middle	1859.78	\$6,436	\$6,350
High	1859.78	\$8,427	\$8,315
Special Day Class - Severe	1859.78.3	\$19,396	\$19,138
Special Day Class – Non- Severe	1859.78.3	\$12,977	\$12,804
State Special School – Severe	1859.78	\$32,330	\$31,900
Automatic Fire Detection/Alarm System – Elementary	1859.78.4	\$198	\$195
Automatic Fire Detection/Alarm System – Middle	1859.78.4	\$198	\$195
Automatic Fire Detection/Alarm System – High	1859.78.4	\$198	\$195
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.78.4	\$544	\$537
Automatic Fire Detection/Alarm System – Special Day Class – Non- Severe	1859.78.4	\$365	\$360
Over 50 Years Old – Elementary	1859.78.6	\$8,454	\$8,342
Over 50 Years Old – Middle	1859.78.6	\$8,942	\$8,823
Over 50 Years Old – High	1859.78.6	\$11,705	\$11,549
Over 50 Years Old – Special Day Class – Severe	1859.78.6	\$26,948	\$26,590
Over 50 Years Old – Special Day Class – Non-Severe	1859.78.6	\$18,019	\$17,779
Over 50 Years Old – State Special Day School – Severe	1859.78.6	\$44,910	\$44,313



ATTACHMENT B

ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

State Allocation Board Meeting, January 24, 2024

<u>Grant Amount Adjustments</u>

New Construction / Modernization / Facility Hardship / Seismic Mitigation / Joint Use	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-24
Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.82.2 1859.125 1859.125.1	\$262	\$259
Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.82.2 1859.125 1859.125.1	\$470	\$464
Portable Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.125 1859.125.1	\$59	\$58
Portable Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.125 1859.125.1	\$152	\$150

New Construction Only	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-24
Parking Spaces (per stall)	1859.76	\$20,325	\$20,055
General Site Grant (per acre for additional acreage being acquired)	1859.76	\$26,016	\$25,670
Project Assistance (for school district with less than 2,500 pupils)	1859.73.1	\$9,775	\$9,645

SchoolWorks, Inc.

8700 Auburn Folsom Road, Suite 200 Granite Bay, CA 95746 916.733.0402



Determination of Average State allowed amounts for Site Development Costs

Elementary Schools			Original		2009 Adjusted	.		
District	Drainat #	Aoroo	OPSC Site	Inflation	Site	Project	2009 Cost/Asro	
<u>District</u> Davis Jt Unified	Project #	<u>Acres</u> 9.05	Development \$532,282	<u>Factor</u> 38.4%	Development \$1,473,469	<u>Year</u> 2004	Cost/Acre \$162,814	
Dry Creek Jt Elem	2	8.5	\$516,347	46.2%	\$1,509,322	2004	\$177,567	
Dry Creek Jt Elem	5	11.06	\$993,868	20.1%	\$2,387,568	2006	\$215,874	
Elk Grove Unified	5	12.17	\$556,011	48.2%	\$1,648,316	2001	\$135,441	
Elk Grove Unified	10	11	\$690,120	48.2%	\$2,045,888	2001	\$185,990	
Elk Grove Unified	11	10	\$702,127	48.2%	\$2,081,483	2001	\$208,148	
Elk Grove Unified	14	10	\$732,837	46.2%	\$2,142,139	2002	\$214,214	
Elk Grove Unified	16	9.86	\$570,198	46.2%	\$1,666,733	2002	\$169,040	
Elk Grove Unified	17	10	\$542,662	46.2%	\$1,586,243	2002	\$158,624	
Elk Grove Unified	20	10	\$710,730	43.2%	\$2,034,830	2003	\$203,483	
Elk Grove Unified	25	10	\$645,923	38.4%	\$1,788,052	2004	\$178,805	
Elk Grove Unified	28	10.03	\$856,468	24.4%	\$2,130,974	2005	\$212,460	
Elk Grove Unified	39	9.91	\$1,007,695	20.1%	\$2,420,785	2006	\$244,277	
Folsom-Cordova Unified	1	9.79	\$816,196	20.1%	\$1,960,747	2006	\$200,281	
Folsom-Cordova Unified Folsom-Cordova Unified	4 5	7.5 8	\$455,908 \$544,242	46.2% 46.2%	\$1,332,654 \$1,500,776	2002 2002	\$177,687 \$198,847	
Folsom-Cordova Unified	8	8.97	\$544,213 \$928,197	11.2%	\$1,590,776 \$2,063,757	2002	\$230,073	
Galt Jt Union Elem	2	10.1	\$1,033,044	38.4%	\$2,859,685	2007	\$283,137	
Lincoln Unified	1	9.39	\$433,498	46.2%	\$1,267,148	2004	\$134,947	
Lodi Unified	3	11.2	\$555,999	46.2%	\$1,625,228	2002	\$145,110	
Lodi Unified	10	11.42	\$1,245,492	46.2%	\$3,640,669	2002	\$318,798	
Lodi Unified	19	9.93	\$999,164	11.2%	\$2,221,545	2007	\$223,721	
Lodi Unified	22	10	\$1,416,212	7.7%	\$3,051,426	2008	\$305,143	
Natomas Unified	6	8.53	\$685,284	46.2%	\$2,003,138	2002	\$234,834	
Natomas Unified	10	9.83	\$618,251	43.2%	\$1,770,061	2003	\$180,067	
Natomas Unified	12	9.61	\$735,211	24.4%	\$1,829,275	2005	\$190,351	
Rocklin Unified	8	10.91	\$593,056	46.2%	\$1,733,548	2002	\$158,895	
Stockton Unified	1	12.66	\$1,462,232	7.7%	\$3,150,582	2008	\$248,861	
Stockton Unified	2	10.5	\$781,675	43.2%	\$2,237,946	2003	\$213,138	
Stockton Unified	6	12.48	\$1,136,704	20.1%	\$2,730,703	2006	\$218,806	
Tracy Jt Unified	4	10	\$618,254	46.2%	\$1,807,204	2002	\$180,720	
Tracy Jt Unified	10	10	\$573,006	38.4%	\$1,586,202	2004	\$158,620	
Washington Unified	1	8	\$446,161	46.2%	\$1,304,163	2002	\$163,020	2024
Washington Unified	4	10.76	\$979,085	7.7%	\$2,109,575	2008	\$196,057	Adjusted
Totals		341.16			\$68,791,833	Average	\$201,641	<u>Value</u> \$339,346
		011110			, , ,	Avolugo	420 1,011	4000,010
Middle and High Scho	ols		Original	La Claretta de	2009 Adjusted	B '	0000	
District	Project #	Acros	OPSC Site Development	Inflation	Site	Project	2009 Cost/Acro	
<u>District</u> Western Placer Unified	Project #	Acres		<u>Factor</u> 24.4%	Development	<u>Year</u> 2005	Cost/Acre	
Roseville City Elem	2	19.3 21.6	\$5,973,312 \$1,780,588	48.2%	\$7,431,085 \$2,639,311	2000	\$385,030 \$122,190	
Elk Grove Unified	4	66.2	\$8,659,494	48.2%	\$12,835,704	2000	\$193,893	
Elk Grove Unified	13	76.4	\$9,791,732	48.2%	\$14,513,986	2001	\$189,974	
Elk Grove Unified	18	84.3	\$13,274,562	43.2%	\$19,002,626	2003	\$225,417	
Grant Jt Union High	2	24	\$2,183,840	48.2%	\$3,237,039	2000	\$134,877	
Center Unified	1	21.2	\$1,944,310	46.2%	\$2,841,684	2002	\$134,042	
Lodi Unified	2	13.4	\$1,076,844	46.2%	\$1,573,849	2002	\$117,451	
Lodi Unified	6	13.4	\$2,002,164	46.2%	\$2,926,240	2002	\$218,376	
Galt Jt Union Elem	1	24.9	\$2,711,360	46.2%	\$3,962,757	2002	\$159,147	
Tahoe Truckee Unified	2	24	\$2,752,632	43.2%	\$3,940,412	2003	\$164,184	
Davis Unified	5	23.3	\$3,814,302	43.2%	\$5,460,199	2003	\$234,343	
Woodland Unified	3	50.2	\$8,664,700	46.2%	\$12,663,792	2002	\$252,267	
Sacramento City Unified		35.2	\$4,813,386	46.2%	\$7,034,949	2002	\$199,856	
Lodi Unified	4	47	\$7,652,176	46.2%	\$11,183,950	2002	\$237,956	
Stockton Unified	3	49.1	\$8,959,088	43.2%	\$12,824,996	2003	\$261,202	
Natomas Unified	11	38.7	\$3,017,002	38.4%	\$4,175,850	2004	\$107,903	2024
Rocklin Unified	11	47.1	\$11,101,088	24.4%	\$13,810,282 \$142,059,711	2005	\$293,212	Adjusted
Totals Middle Schools:		679.3 260.7			\$142,058,711 \$49,447,897	Average Middle	\$209,125 \$189,704	<u>Value</u> \$319,258
High Schools:		418.6			\$49,447,897 \$92,610,814		\$189,704 \$221,217	\$372,291
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Note 8 - Unearned Revenue

Unearned revenue at June 30, 2023, consisted of the following:

	 General Fund
Federal financial assistance State categorical aid	\$ 10,221 738,444
Total	\$ 748,665

Note 9 - Long-Term Liabilities Other than OPEB and Pensions

Summary

The changes in the District's long-term liabilities other than OPEB and pensions during the year consisted of the following:

	Balance July 1, 2022					Deductions		Balance ine 30, 2023	Due in One Year	
General obligation bonds Unamortized premium on bonds Unamortized discount on bonds Certificates of participation Leases Textoook purchase agreement	\$	57,910,086 3,819,775 (124,424) 28,880,000 181,667 365,887	\$	13,426,774 - - - - -	\$	(455,000) (165,848) 6,436 (9,990,000) (85,551) (365,887)	\$	70,881,860 3,653,927 (117,988) 18,890,000 96,116	\$	265,000 - - - - 88,593 -
CalSTRS early retirement incentive Software upgrades Compensated absences		2,933,070 - 562,409		513,850 180,372 -		(2,933,070) (30,062) (18,818)		513,850 150,310 543,591		513,850 60,124 -
Total	\$	94,528,470	\$	14,120,996	\$	(14,037,800)	\$	94,611,666	\$	927,567

Payments on the General Obligation Bonds will be made by the Bond Interest and Redemption Fund with local revenues. Payments on the Certificates of Participation are made by the COP Debt Service Fund with a portion of the current year retirement due to proceeds from the general obligation bond. The leases, the textbook purchase agreement, the CalSTRS early retirement incentive, and the software upgrades are paid by the General Fund. Compensated absences will be paid by the fund for which the employee worked.



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